

Message Text

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ACTION EUR-25

INFO OCT-01 AF-10 NEA-10 IO-14 ISO-00 OIC-04 PM-07 L-03

H-03 NSC-07 SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00

DODE-00 INR-10 NSAE-00 PA-04 RSC-01 PRS-01 SPC-03

ACDA-19 SAJ-01 SAM-01 CU-04 OMB-01 EB-11 SCI-06

TRSE-00 STR-08 COME-00 CEQ-02 EPA-04 DRC-01 /161 W
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O R 091300Z MAR 74

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 4535

INFO ALL CSCE CAPITALS 103

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RAABT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

AMEMBASSY CAIRO

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLOSACLANT

C O N F I D E N T I A L GENEVA 1573

VIENNA ALSO FOR USDEL MBFR

EO 11652 GDS

TAGS PFOR

SUBJ CSCE STAGE II HIGHLIGHTS - MARCH 4-8

1. SUMMARY: COORDINATING COMMITTEE APPROVED INTENSIFIED WORK
PROGRAM UP TO EASTER RECESS APRIL 5. PROCEDURAL PROBLEM ON
USE OF BRACKETS WAS RESOLVED INFORMALLY. DUTCH PRESENTED THEIR
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DRAFT OF A PREAMBLE FOR BASKET III (HUMANITARIAN COOPERATION),

AND DRAFTING GENERALLY MADE SLOW PROGRESS. END SUMMARY.

2. WORK PROGRAM -- WITH USDEL ENCOURAGING MORE PRODUCTIVE PACE OF WORK, COORDINATING COMMITTEE APPROVED AN INTENSIFIED PROGRAM OF MEETINGS UP TO EASTER RECESS. EARLIER DECISION TO SPEED UP CONFERENCE WORK WAS THUS TRANSLATED INTO ACTION. EASTER RECESS WAS INFORMALLY AGREED FOR APRIL 5-22. RETURN APPEARANCES BY NON-PARTICIPATING MEDITERRANEAN STATES WERE SCHEDULED FOR PERIOD MARCH 28-APRIL 5.

3. FOLLOW-UP -- US, FRG, FRENCH, AND ITALIAN DELEGATIONS EXPRESSED RESERVATIONS ON POSSIBLE PERMANENT POLITICAL FOLLOW-UP MACHINERY, AND STRESSED THAT AGREEMENT ON ANY FORM OF POLITICAL FOLLOW-UP WOULD DEPEND ON CONFERENCE RESULTS. EASTERN AND NEUTRAL DELS, HOWEVER, CONTINUED TO PRESS FOR EARLY DISCUSSION OF POSSIBLE MODALITIES OF POLITICAL FOLLOW-UP.

4. PRINCIPLES AND THEIR IMPLEMENTATION -- IN DRAFTING OF PRINCIPLE ON REFRAINING FROM THREAT OR USE OF FORCE, SENTENCES WERE PROVISIONALLY REGISTERED PLEDGING PARTICIPATING STATES TO REFRAIN FROM REPRISALS, AND FROM "MANIFESTATIONS OF FORCE" INTENDED TO INDUCE ANOTHER STATE TO FOREGO FULL EXERCISE OF ITS RIGHTS. SOVIETS HAVE ENERGETICALLY OPPOSED SENTENCE DEALING WITH "DIRECT OR INDIRECT, OVERT OR COVERT" USE OF FORCE, FAVORED BY WEST AND NEUTRALS. NEXT FOR DISCUSSION IS KEY PRINCIPLE OF "INVIOABILITY OF FRONTIERS", AND SOME NATO COUNTRIES HAVE CONCLUDED THAT SOVIETS HAVE NOT QUITE READIED THE REVISED TEXT WHICH THEY ARE EXPECTED TO INTRODUCE WHEN DRAFTING OF THIS PRINCIPLE BEGINS. SPECIAL WORKING BODY ON IMPLEMENTATION OF THE PRINCIPLES BEGAN DRAFTING ON OPERATIVE PARAGRAPH ONE OF ROMANIAN PROPOSALS FOR IMPLEMENTATION OF NON-USE OF FORCE PRINCIPLE. MOST NATO DELEGATIONS ASKED FOR ONLY MINOR MODIFICATIONS, BUT SOVIETS SOUGHT TO "STRENGTHEN" TEXT IN WAY CALCULATED TO DESTROY ITS GENERAL ACCEPTABILITY.

5. MILITARY SECURITY -- NO SUBCOMMITTEE MEETINGS OR NATO CAUCUSES WERE HELD.

6. ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT -- COMMERCIAL EXCHANGES SUBCOMMITTEE HELD THREE SESSIONS ON KEY PROBLEM OF MFN AND DISCRIMINATORY QUOTAS BUT FAILED TO NARROW DIFFERENCES.
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WESTERN RESOLUTIONS ON BUSINESS CONTACTS AND INFORMATION WERE THEN INTRODUCED AND DRAFTING ON THESE SUBJECTS BEGAN IN A BUSINESS-LIKE WAY. INDUSTRIAL COOPERATION SUBCOMMITTEE HAS MADE LITTLE PROGRESS APPROVING TEXTS, OWING IN PART TO ROMANIAN AND YUGOSLAV INSISTENCE ON INSERTING REFERENCES TO DEVELOPING COUNTRY PROBLEMS. SCIENCE/TECHNOLOGY AND ENVIRONMENT SUBCOMMITTEES CONTINUED WORK ON SPECIFIC AREAS OF COOPERATION.

7. HUMANITARIAN COOPERATION -- FULL COMMITTEE DISCUSSED DUTCH DRAFT PREAMBLE FOR BASKET III, WITH HOPE EXPRESSED BY SOME DELEGATIONS THAT AT NEXT SESSION COMPROMISE LANGUAGE COULD BE WORKED OUT WHICH WOULD BE ACCEPTABLE TO EAST AND WEST. LAST WEEK'S PROCEDURAL IMPASSE OVER USE OF BRACKETS WAS RESOLVED INFORMALLY WHEN SWISS-US EFFORTS LED SOVIETS TO ACCEPT FACE-SAVING COMPROMISE WHICH WILL ALLOW DRAFTING TO MOVE AHEAD WITH USE OF BRACKETS TO INDICATE ELEMENTS NOT FULLY AGREED. IN HUMAN CONTACTS SUBCOMMITTEE, WEST IS RESISTING SOVIET EFFORTS TO CONDENSE THE FAMILY-RELATED ITEMS INTO ONE PARAGRAPH, BUT THERE APPEARS TO BE GOOD PROSPECT FOR AGREEMENT. NO COMPROMISE WAS IN SIGHT IN INFORMATION, HOWEVER, DESPITE EXTENSIVE INFORMAL MEETINGS AND SUBSTANTIAL CUTS IN WESTERN TEXTS, AND WESTERN DELEGATIONS TOOK THIS AS PROOF THAT DISSEMINATION OF PRINTED INFORMATION WAS A PARTICULARLY DIFFICULT ISSUE FOR THE SOVIETS. AFTER PROLONGED DISCUSSION SUBCOMMITTEES ON CULTURE AND EDUCATION AGREED ON FIRST PROVISIONAL TEXTS COVERING INITIAL OPERATIONAL SUB-PARAGRAPHS OF HELSINKI RECOMMENDATIONS.

8. COMMENT: WITH LAST WEEK'S PROCEDURAL PROBLEMS RESOLVED, THE CONFERENCE WAS WORKING HARD THIS WEEK, AND, ALTHOUGH EC-NINE CONTINUE TO HAVE DIFFICULTY RECONCILING THEIR DIFFERENCES, ALL SIDES WERE CLEARLY MAKING EFFORTS TO FIND AREAS OF COMPROMISE. ALL SUBCOMMITTEES ARE NOW OFFICIALLY DRAFTING, AND CSCE WILL ATTACK SOME KEY CONFERENCE ISSUES SHORTLY. SOVIETS ARE HOPING THAT FINAL LANGUAGE OF PRINCIPLE OF INVIOABILITY OF FRONTIERS--THEIR NUMBER ONE CSCE OBJECTIVE--WILL BE AGREED IN DRAFTING WHICH STARTS NEXT WEEK, AND THERE WERE INDICATIONS THAT THEY MIGHT SHOW FLEXIBILITY ELSEWHERE IF THIS PRINCIPLE IS AGREED IN "CRYSTAL CLEAR" LANGUAGE. MEANWHILE, POSSIBILITIES FOR COMPROMISE ON LANGUAGE OF BASKET III PREAMBLE STARTED FLOATING THROUGH THE CORRIDORS. USDEL HAS BEEN ENCOURAGING EAST AND WEST TO LOOK FOR COMPROMISES ON THESE ISSUES, SINCE THEIR EARLY RESOLUTION COULD MAKE PROGRESS POSSIBLE ON SPECIFIC

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WESTERN PROPOSALS. FLEXIBLE ATTITUDES AND INGENUITY IN FINDING GENERALLY ACCEPTABLE SOLUTIONS WILL BE ESSENTIAL AS CSCE FACES ITS REAL TESTS IN THE NEXT FEW WEEKS. END COMMENT.DALE

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